

Theme VI – Design – Session B3 Integrating Public Access & Habitat into the Design of Working Waterfronts

Shannon Kinsella, PE, LEED AP, Reid Middleton Jim Brennan, ASLA, JA Brennan Willy Ahn, PhD, PE, LEED AP, Reid Middleton Joe Callaghan PWS, GeoEngineers



Outline

Introduction – Shannon & Jim

Design Details, Solutions & Project Examples

- Coordination & Conflict Reduction— Shannon Kinsella
 - Interactive discussion 5 minutes
- Public Access & Education Jim Brennan
 - Interactive discussion 5 minutes
- Safety, Security, & Codes Willy Ahn
 - Interactive discussion 5 minutes
- Habitat & Environment Joe Callaghan
 - Interactive discussion 5 minutes
- Summary

Questions



Introduction – Why

Why provide public access and improved habitat in working waterfront locations?

- Regulatory Framework
 - Permit & Mitigation Requirements
 - Shoreline Master Program Guidance
- Offsite access and mitigation areas may permit larger contiguous working areas
- Good Neighbor
- Economic & Other Benefits
- Incentives & Planning Tools





Introduction - How

How can we provide public access and passage through working waterfront areas?

How do we strive for better results?







Introduction - Benefits

Working Waterfront Benefits

- Support Maritime Industrial Businesses
- Provide Community & Political Support
- Maintain and/or Enhance Functional Access







Introduction -Scale

Considerations in Providing Public Access & Habitat at Facilities

- Scale & Type of Facilities
 - Large Industrial
 - Medium Size
 - Small Ports
 - Municipalities
 - Private
- Regional Differences
 - Regulations
 - Habitat
 - Economics
 - Industries





Introduction – Key Factors

Key planning and design factors

- Safety
- Costs
- Use Conflicts
- Security
- Functionality
- Minimize Impact to Operations
- Long Term Impacts (i.e. limit expansion)
- Long Term Maintenance
- Experiential Quality
- Aesthetics
- Opportunities for Education







Consider site conditions and context

Understand shoreline processes

Integrate fish and wildlife habitat needs and resources

Consider access and transportation needs

Team: multi-disciplinary approach with science guided design





Work with owners

- Work with partners (Ports, Utilities, Parks Dept., USACE, Non-profits)
- Early agency input
- Tribes
- Public involvement
- Environmental groups





Introduction – Planning Process

Planning Process

- Comprehensive Planning Approach
- Incremental approach
- Overall plan versus project specific facilities and actions





Introduction – Access Benefits

Benefits

- Shoreline Access & Recreation Features
 - Develop common acceptance for legally required shoreline access sites
 - Enhance public access on existing public land
 - Consider land purchases or easements for access
 - Select land not well suited to development





Introduction – Environmental Benefits

Benefits

- Improved Environmental Function
 - Enhance environmental conditions
 - Create a framework for off-site mitigation
 - On site mitigation
 - Connectivity
 - Education
 - Minimize over-water structures
 - Science guided design
 - Add image





Introduction – Educational Benefits

Benefits

- Public Appreciation & Education
 - Provide educational opportunities
 - Passive recreation
 - Improve aesthetic quality
 - Improve visibility
 - Provide wayfinding signage
 - Consider community





Introduction – End Products

Working Waterfronts

- Multi-beneficial solutions
- Functional commercial and industrial development
- Habitat AND public access
- Public relation benefits
- Permits & Entitlement







Port Townsend Heavy Haulout & Scott Memorial Trail

Port of Everett Marine Terminals & Union Slough Mitigation Bank

Fairhaven Industrial & Marine Beach Park & Fairhaven Shipyard

Port of Seattle Fishermen's Terminal



Port Townsend Heavy Haulout & Scott Memorial Trail

- Overview
 - 300-ton haulout and shipyard facility with a major waterfront trail (Larry Scott Memorial Trail) through the site
 - Six mile long non-motorized tail available for pedestrian, bike, horseback use
 - Shipyard with 300 ton Haulout







Port Townsend Heavy Haulout & Scott Memorial Trail

- Coordination
 - Alternatives to route upland around shipyard were reviewed but not selected
 - Fencing at non-crossing locations provide separation between shipyard activities and trail use
 - Signage, safety gates, bollards, etc provide warning and separation at crossings





Port of Everett Marine Terminals & Union Slough Mitigation Bank

- Marine Terminals Pacific Terminal, Pier 1, Pier 3, Shipyard
- 20 Acre intertidal mitigation bank and public access trails
- Separate major mitigation and public access from specific marine terminal site







Port of Everett Marine Terminals & Union Slough Mitigation Bank

- Design Details
- Public access at marine terminal
- Mitigation and trail design
- Other design elements
- Puget Sound Partnership stewardship
- Photo of volunteers maintaining union slough





Fairhaven Industrial – Bellingham

 Marine Terminals – Fairhaven Shipyard, Intermodal, USCG, Marine Beach Park, Public Boat Launch





Fairhaven Industrial – Bellingham

Marine Beach Park







Fishermen's Terminal – Seattle

 Commercial fishing, off the dock sales, as well as recreational, small cruise, sporting event shuttles, and restaurants















INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

- Community driven process (Groundswell N.W.)
- 17 sites considered
- Focus on street ends and public land
- Improving access and ecological value
- Conceptual ideas from design workshops
- Early wins: Street end overlook implemented by Seattle Public Utilities
- Trail conflicts: Trucks/Trains/Bicycles/Pedestrians
- Work with industrial land use representatives





INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Goals of Project – Greater Salmon Bay, Seattle

Maintain and/or improve access to businesses

Enhance business visibility

Define load and unload zones

Connectivity along the waterfront

Employee and visitor parking

Ecological value of shoreline

Education opportunities





Provide view points

- Develop water access sites
- Increase hand carry boat launches
- Develop water trails
- Add/remove/improve floating docks
- Add/remove/improve piers









Fish & Wildlife Enhancement & Mitigation Opportunities:

- Increase light-penetrating grating
- Share docks & gangways
- Reduce of over-water structures (predator habitat)
- Improve saltwater / freshwater transition (salinity gradient)
- Increase riparian vegetation
- Reduce water temperature







INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Case Study – Herring's House Park



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan
Case Study – Herring's House Park



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Case Study – Duwamish River, Seattle



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Case Study – Duwamish River, Seattle



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Case Study – Juneau Waterfront



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Case Study – Juneau Waterfront



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Case Study – Juneau Waterfront



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Case Study – Elliott Bay Seawall, Seattle



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Case Study – Elliott Bay Seawall, Seattle





Case Study – Elliott Bay Seawall, Seattle



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan







INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Rules, Regulations, & Codes

Safety

- ADA (Americans with Disabilities Act)
- OSHA (Occupational Safety & Health Act)
- IBC (International Building Code)
- ANSI (American National Standards)
- Illuminating Engineers Society (IES)

Security

- Coast Guard
- US Customs and Border Protection
- Dept. of Homeland Security
- Local Law Enforcement Agencies & the FBI
- SAFE Port (Security and Accountability For Every Port Act)







Safety – ADA

ADA Modular Wheelchair Ramp Specifications

- ADA Requires a Minimum Platform size is 5' x 5'
- ADA Requires a 1:12 slope ratio

ADA Requirement for Grating







INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Safety – OSHA, ANSI & ADA Regulations for Walkways & Surface

Surfaces along accessible routes and in accessible spaces including walks, ramps, stairs, and curb ramps, shall be stable, firm, slipresistant.

Static Coefficient of Friction > 0.5





CPTED (Crime Prevention Through Environmental Design)

- Visibility, Safety, & Security
 - Lighting, fencing, etc
 - Security gate
 - Security level of lighting, versus OSHA versus lower levels requested by environmental agencies
 - Maintenance and life span of working area versus public access





Separation Public Access Area From Busy Working Area

Signs

- Lighting (General)
 - Pedestrian walkways: 0.2 to 1.0 footcandles (fc)
 - Working dock: 2 to 5 fc
 - Modern LED fixtures with 0-100% dimming with wireless control

Security lighting (tailored to the owners) recommended illuminance values

- for large open areas 5 to 20 fc.
- Site entrances up to 100 fc.
 - Perimeter fences 5 fc.









Project Examples

- Westport Marina



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Project Examples

- Bremerton
 - Different access, gateways, ADA, fall protection





Project Examples

- Bremerton
 - Different access, gateways, ADA, fall protection





Project Examples

- San Francisco Exploratorium
- Separation of public area from tug boat and navy vessel berths



New Exploratorium at Pier 15 and Observatory Building - View from the East Photo Courtesy of $Z\bar{U}M$ | zumllc.com



Newly Exposed Bay between Piers 15 and 17 and Connecting Bridges - Facing Cityscape Photo Courtesy of ZÜM | zumllc.com



Designing Around Habitat – Planning Stage / Habitat Inventory

Identify/Map habitat types

- Eelgrass
- Macroalgae
- Intertidal spawning and foraging
- Subtidal refuge and nursery
- Migratory
- Backshore
- **Project Scale**

Planning Scale









Project Scale Inventory

Project Scale

- Narrow focus
- Specific to project location
- Limited options
- Potential conflict with future development





Planning Scale Inventory

Planning Scale

- Identify mitigation areas
- Identify preservation areas
- Identify advanced mitigation opportunities
- Maximize development





Identify Impacts – Project Scale

Mitigation Sequencing

- Avoid high quality habitat
- Minimize habitat impacts through design
- Mitigate impacts to habitat functions
- ESA and regulatory drivers









Identify Impacts – Planning Scale

Identify long-term build out Identify conflicts with habitat and development

Identify opportunities to avoid, minimize and mitigate impacts







Identify Mitigation Options – Onsite – Port of South Whidbey Langley Boat Harbor Expansion



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Identify Mitigation Options – Onsite – Port of South Whidbey Langley Boat Harbor Expansion

Onsite Mitigation

- Driven by ownership
- May not be enough
- May conflict with future expansion









Identify Mitigation Options – Offsite – Port of Bremerton Marina Expansion





Identify Mitigation Options – Offsite – Port of Bremerton Marina Expansion

Offsite mitigation

- Onsite mitigation not possible
- Within the same basin
- Maximize onsite development
- Property acquisition expensive







Identify Mitigation Options – Offsite – US Navy Charleston Beach Gravel Nourishment

Offsite mitigation

- Identify areas of multiple functions
- Reduce conflict with future development
- Increase habitat mitigation value





Identify Mitigation Options – Advanced Mitigation – Port of Tacoma Advanced Mitigation Planning



INTEGRATING PUBLIC ACCESS AND HABITAT INTO THE DESIGN OF WORKING WATERFRONTS Shannon Kinsella, Willy Ahn, Jim Brennan, Joe Callaghan

Summary

- It is feasible to preserve working waterfronts and provide public access and habitat enhancements
- Must identify scale for planning and implementation
- Work closely with stakeholders
- Look for project site, adjacent, or offsite opportunities
- Meet safety and code requirements which may differ between working area and public areas
- Highlight benefits to business, community, and environment





Theme VI – Design – Session B3 Integrating Public Access & Habitat into the Design of Working Waterfronts

Shannon Kinsella, PE, LEED AP, Reid Middleton Jim Brennan, ASLA, JA Brennan Willy Ahn, PhD, PE, LEED AP, Reid Middleton Joe Callaghan, GeoEngineers

